

UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF NEW YORK

THE BERKSHIRE BANK, Individually and On  
Behalf of All Others Similarly Situated,

Plaintiff,

v.

BANK OF AMERICA CORPORATION; BANK  
OF AMERICA, N.A.; BANK OF TOKYO  
MITSUBISHI UFJ LTD.; BARCLAYS BANK  
PLC; CITIGROUP, INC.; CITIBANK, N.A.;  
COÖPERATIEVE CENTRALE  
RAIFFEISENBOERENLEENBANK  
B.A.; CREDIT SUISSE GROUP AG; DEUTSCHE  
BANK AG; HSBC HOLDINGS PLC; HSBC  
BANK PLC; JPMORGAN CHASE & CO.;  
JPMORGAN CHASE BANK, NATIONAL  
ASSOCIATION; LLOYDS BANKING GROUP  
PLC; HBOS PLC; ROYAL BANK OF CANADA;  
THE NORINCHUKIN BANK; THE ROYAL  
BANK OF SCOTLAND GROUP PLC; UBS AG;  
WESTLB AG; and WESTDEUTSCHE  
IMMOBILIENBANKAG,

Defendants.

Civil Action No.:

~~JURY TRIAL DEMAND~~ 12 CV 5723



CLASS ACTION COMPLAINT

Plaintiff The Berkshire Bank, a New York banking corporation (“Plaintiff”), individually and on behalf of all others similarly situated, by its undersigned attorneys, for its Class Action Complaint against defendants, alleges upon personal knowledge as to itself and its own acts, and upon information and belief as to all other matters, based on, *inter alia*, the investigation conducted by and through its attorneys, which included, among other things: a review of the defendants’ public documents; review of regulatory materials; review of scholarly research and other expert analysis; review of wire and press releases; and other obtainable information:

### **NATURE OF THE ACTION**

1. This is an action brought under the common law of the State of New York, on behalf of all lending institutions headquartered in the State of New York or with a majority of their operations in the State of New York, that originated, purchased outright, or purchased a participation interest in, loans paying interest at rates tied to the U.S. Dollar London Interbank Offered Rate (“USD LIBOR”),<sup>1</sup> the interest rate of which adjusted at any time between August 1, 2007 and May 31, 2010, inclusive (the “Class Period”). Plaintiff and the Class suffered damages as a result of Defendants’ fraudulent conduct in artificially decreasing the USD LIBOR rate during the Class Period, causing them to receive lower interest than they would have been entitled but for Defendants’ fraud.

2. The British Bankers’ Association (“BBA”) describes LIBOR as “the primary benchmark for short term interest rates globally.” Consistent with the BBA’s description, USD LIBOR is the “primary benchmark” for short-term interest rates in the United States, and in particular in the State of New York, its banking capital. As an analyst for a division of Defendant Citigroup explained:

LIBOR is by far the most popular floating-rate index in the world. Its importance has evolved far beyond its humble roots as an interbank lending rate. LIBOR touches everyone from the largest international conglomerate to the smallest borrower in Peoria: It takes center stage in every interest rate swap (whether it is explicitly part of the cash flow or not) and the great majority of floating-rate securities and loans. As such, the functionality and relevance of LIBOR is of primary importance to the global financial system.

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<sup>1</sup> Although USD LIBOR is by far the most important currency denomination in which LIBOR is reported, the BBA also calculates and reports LIBOR rates for borrowing costs in non-dollar currencies, such as the Pound, Euro, and Yen. This action only addresses USD LIBOR, which was the focus of Defendants’ fraud.

See S. Peng, C. Gandhi, A. Tyo, “Special Topic: Is LIBOR Broken?”, April 10, 2008 (Citigroup Capital Markets).

3. Tens, if not hundreds, of billions of dollars of loans are originated or sold within this State each year with rates tied to USD LIBOR. Typically, a floating-rate loan (whether residential or commercial), will be issued at a base rate and will reset periodically to a rate set by adding a premium to the current rate of USD LIBOR (e.g., USD LIBOR + 3%). As a result, a misrepresentation in the referenced USD LIBOR rate on the date on which a loan resets will generally reduce the amount of interest that a lender receives by an equivalent amount.

4. USD LIBOR is calculated mechanically each business day and published under the auspices of the BBA. The BBA defines USD LIBOR as:

The rate at which an individual Contributor Panel bank could borrow funds, were it to do so by asking for and then accepting inter-bank offers in reasonable market size, just prior to 11:00 [a.m.] London time.

This definition has been in place since approximately 1998.

5. Defendants, who were each Contributor Panel banks (or the holding companies for Contributor Panel banks) for the USD LIBOR panel, knew and understood that it was common practice during the Class Period for banks throughout the United States, and especially in its banking capital New York, to issue floating-rate loans tied to USD LIBOR rates. Indeed, Defendants themselves transacted in loans tied to USD LIBOR rates, and referenced USD LIBOR rates in their own analyses of the U.S. financial services sector. Accordingly, it was not only foreseeable but obvious that by manipulating the rate of USD LIBOR, Defendants would impair the interest income received by Plaintiff and other lenders providing USD LIBOR-tied loans.

6. Despite knowing that manipulating USD LIBOR could profoundly impact vast quantities of financial transactions, Defendants repeatedly made intentionally false representations about their borrowing costs to the BBA, resulting in the artificial suppression of USD LIBOR rates during the Class Period, and causing significant damages to Plaintiff and the Class.

### **JURISDICTION AND VENUE**

7. The claims asserted herein arise under the common law of the State of New York.

8. This Court has original jurisdiction over this action pursuant to 28 U.S.C. § 1332(d) because it is brought as a putative class action, because there is diversity of citizenship between Plaintiff and one or more defendants, and because it involves amounts in controversy exceeding \$5,000,000.

9. Venue is proper in this District pursuant to 28 U.S.C. § 1391(b). Many of the acts and transactions alleged occurred in substantial part in this District.

10. This Court has personal jurisdiction over each of the Defendants by virtue of their business activities in this jurisdiction.

### **PARTIES**

11. Plaintiff The Berkshire Bank is a banking corporation chartered by the State of New York that, as part of its normal business activities, originated and purchased, either outright or as a participation interest, loans tied to USD LIBOR.

12. Defendant Bank of America Corporation is a Delaware corporation headquartered in Charlotte, North Carolina. Defendant Bank of America, N.A.—a federally chartered national banking association headquartered in Charlotte, North Carolina—is an indirect, wholly-owned subsidiary of Defendant Bank of America Corporation. Defendants Bank of America

Corporation and Bank of America, N.A. are referenced collectively in this Complaint as “Bank of America.”

13. Defendant Bank of Tokyo-Mitsubishi UFJ Ltd. (“BTMU”) is a Japanese financial services company headquartered in Tokyo, Japan.

14. Defendant Barclays Bank plc (“Barclays”) is a British financial services business organized as a public limited company and headquartered in London, England.

15. Defendant Citigroup, Inc. is a Delaware corporation headquartered in New York, New York. Defendant Citibank, N.A.—a federally-chartered national banking association headquartered in New York, New York—is a wholly-owned subsidiary of Defendant Citigroup, Inc. Defendants Citigroup, Inc. and Citibank, N.A. are referenced collectively in this Complaint as “Citibank.”

16. Defendant Coöperatieve Centrale Raiffeisen-Boerenleenbank B.A. (“Rabobank”) is a financial services provider headquartered in Utrecht, the Netherlands.

17. Defendant Credit Suisse Group AG (“Credit Suisse”) is a Swiss company headquartered in Zurich, Switzerland.

18. Defendant Deutsche Bank AG (“Deutsche Bank”) is a German financial services company headquartered in Frankfurt, Germany.

19. Defendant HSBC Holdings plc is a United Kingdom public limited company headquartered in London, England. Defendant HSBC Bank plc—a United Kingdom public limited company headquartered in London, England—is a wholly-owned subsidiary of Defendant HSBC Holdings plc. Defendants HSBC Holdings plc and HSBC Bank plc are referenced collectively in this Complaint as “HSBC.”

20. Defendant JPMorgan Chase & Co. is a Delaware corporation headquartered in New York, New York. Defendant JPMorgan Chase Bank, N.A.—a federally chartered national banking association headquartered in New York, New York—is a wholly-owned subsidiary of Defendant JPMorgan Chase & Co. Defendants JPMorgan Chase & Co. and JPMorgan Chase Bank, N.A. are referenced collectively in this Complaint as “JPMorgan Chase.”

21. Defendant Lloyds Banking Group plc (“Lloyds”) is a United Kingdom public limited company headquartered in London, England. Defendant Lloyds was formed in 2009 through the acquisition of Defendant HBOS plc (“HBOS”)—a United Kingdom banking and insurance company headquartered in Edinburgh, Scotland—by Lloyds TSB Bank plc.

22. Defendant Royal Bank of Canada (“RBC”) is a Canadian corporation headquartered in Toronto, Canada.

23. Defendant The Norinchukin Bank (“Norinchukin”) is a Japanese cooperative bank headquartered in Tokyo, Japan.

24. Defendant The Royal Bank of Scotland Group plc (“RBS”) is a United Kingdom public limited company headquartered in Edinburgh, Scotland.

25. Defendant UBS AG (“UBS”) is a Swiss corporation based in Basel and Zurich, Switzerland.

26. Defendant WestLB AG is a German joint stock company headquartered in Dusseldorf, Germany. Defendant Westdeutsche ImmobilienBank AG—a German company headquartered in Mainz, Germany—is a wholly-owned subsidiary of WestLB AG. Defendants WestLB AG and Westdeutsche ImmobilienBank AG are referenced collectively in this Complaint as “WestLB.”

27. Defendants Bank of America, BTMU, Barclays, Citibank, Rabobank, Credit Suisse, Deutsche Bank, HSBC, JPMorgan Chase, Lloyds, HBOS, RBC, Norinchukin, RBS, UBS, and WestLB (collectively, “Defendants”) were members of the BBA’s USD LIBOR Contributing Panel during the Class Period.

### **SUBSTANTIVE ALLEGATIONS**

28. USD LIBOR is the most important benchmark that lending institutions throughout the country, including Plaintiff and the Class, use to set interest rates for floating rate loans. During the Class Period, Defendants were on the panel from which USD LIBOR rates were set, and provided false information on their own borrowing costs which was incorporated into USD LIBOR rates, having the effect of artificially lowering such rates.

29. The USD LIBOR is the result of a calculation based upon submissions from a panel of banks for that currency (the “Contributor Panel”) selected by the BBA. During most of the Class Period, the Contributor Panel for USD LIBOR consisted of 16 banks, including Defendants.<sup>2</sup>

30. No regulatory agency oversees the setting of LIBOR by the BBA and its members. The resultant rates are not reviewed by or subject to the approval of any regulatory agency, and therefore the integrity of LIBOR relies entirely upon the honesty of the Contributing Panel. The BBA has been quoted as saying it “calculates and produces BBA Libor

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<sup>2</sup> On February 9, 2009, Société Générale replaced Defendant HBOS on the BBA’s USD-LIBOR panel. In February 2011, in response to concerns about possible LIBOR manipulation, the BBA added four more banks to the panel. On August 1, 2011, Defendant WestLB, at its request, was removed from the panel. As of December 2011, the USD-LIBOR panel consisted of 18 banks.

at the request of [its] members for the good of the market.”<sup>3</sup>

31. Each member of the Contributor Panel indicates its borrowing costs for fifteen different maturities, or durations, ranging from one day to one year, and submits that information every London business day through electronic means to Thomson Reuters, the calculating agent for the BBA, by 11:10 a.m. London Time. Once each Contributor Panel bank has submitted its rates, the submitted rates are ranked. The highest and lowest quartiles are excluded from the calculation, and the middle two quartiles (i.e., 50% of the submissions) are averaged to formulate the resulting USD LIBOR “fix” or “setting.”

32. The USD LIBOR contribution of each Contributor Panel bank is submitted to between two and five decimal places, and the USD LIBOR fix is rounded, if necessary, to five decimal places. USD LIBOR rates and spreads are sometimes referenced in terms of “basis points,” which mean one-hundredths of one percent. Thus, a +22 basis point spread between USD LIBOR and, for example, U.S. Treasuries, would mean that the USD LIBOR rate was 0.22% higher than the corresponding U.S. Treasury yield at the time of measurement.

33. Thomson Reuters calculates the data submitted by the Contributing Panel on behalf of the BBA, and publishes the resulting USD LIBOR rates each business day by approximately 11:30 a.m. London Time. The published rates are made available worldwide by Thomson Reuters and other data vendors through electronic means and through a variety of information sources, including *The Wall St. Journal*. In addition to the USD LIBOR fix resulting from the calculation, Thomson Reuters publishes the individual rate quotes submitted by each Contributor Panel bank.

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<sup>3</sup> See <http://www.businessweek.com/news/2012-03-06/libor-links-deleted-as-bank-group-backs-ia-way-from-tarnished-rate>.

34. According to the BBA, at all times relevant hereto, Contributor Panel banks were supposed to submit their own rates without reference to rates contributed by other Contributor Panel banks. The basis for a Contributor Panel bank's submission, according to the BBA, must be the rate at which members of the bank's staff primarily responsible for management of a bank's cash consider that the bank can borrow unsecured funds in the interbank market. As BBA Contributing Panel banks, Defendants had actual knowledge of these submission standards.

### **Pre-Class Period Manipulation**

35. Prior to the Class Period, there is anecdotal evidence that Contributing Panel banks submitted false reports to BBA in order to benefit the derivatives traders at their respective banks. For example, Barclays has admitted that from June 2005 through September 2007, and periodically thereafter, its New York and London-based derivatives traders made requests for favorable USD LIBOR contributions to the Barclays' USD LIBOR submitters on the bank's London money markets desk, and that on numerous occasions, Barclays submitted USD LIBOR quotes to the BBA that reflected its traders' requests rather than Barclays' interbank borrowing rates.

36. Unlike during the Class Period, the pre-Class Period manipulation was aimed at maximizing the traders' positions at specific points in time. For instance, on February 22, 2006, at approximately 9:42 a.m., a Barclays' derivatives trader sent an e-mail to a Barclays USD LIBOR submitter on its money market desk stating, "Hi (again) We're getting killed on our 3m resets, we need them to be up this week before we roll out of our positions. Consensus for 3m today is 4.78 - 4.7825, it would be amazing if we could go for 4.79...Really appreciate ur help

mate.” (ellipses in original). The Barclays’ submitter responded, “Happy to help.” Barclays’s 3-month USD LIBOR submission on February 22, 2006 was 4.79%.

37. About a month later, on Friday, March 10, 2006, the same Barclays trader sent an e-mail to another Barclays USD LIBOR submitter stating: “Hi mate[.] We have an unbelievably large set on Monday (the IMM). We need a really low 3m [3-month USD LIBOR] fix, it could potentially cost a fortune. Would really appreciate any help, I’m being told by my NYK [counterparts in New York] that it’s extremely important. Thanks.” The following Monday morning, March 13, 2006, the trader wrote again: “The big day has[] arrived...My NYK were screaming at me about an unchanged 3m libor. As always, any help wd [would] be greatly appreciated. What do you think you’ll go for 3m?” The Barclays’ USD LIBOR submitter responded by email, “I am going 90 altho[ugh] 91 is what I should be posting.” The trader replied: “[W]hen I retire and write a book about this business your name will be in golden letters,” to which the Barclays’ USD LIBOR submitter responded, “I would prefer this not be in any books!” As the trader requested, Barclays’s 3-month USD LIBOR submission on March 13, 2006 was 4.90%.

38. On information and belief, similar misconduct occurred at other banks prior to the Class Period. The pre-Class Period misconduct exposed the willingness of Defendants to lie on USD LIBOR submissions, and their success and profits from these deceptive practices emboldened them to make the far more significant misrepresentations during the Class Period that injured Plaintiff and the Class.

**Defendants' Manipulation of USD LIBOR during the Class Period**

39. Throughout the Class Period, Defendants caused the USD LIBOR to be manipulated by knowingly and intentionally submitting false data to BBA, which did not honestly reflect the submitting banks' actual borrowing costs on the interbank market. Defendants had two reasons to falsify their submissions. First, the Contributing Panel banks did not want to signal their own distress by admitting publicly that their peers were reluctant to lend to them except at elevated rates. Second, due to their own net interest rate exposure, at least some of the Contributing Panel banks stood to reap large financial benefits from even a modest decrease in USD LIBOR.

40. By August 2007, the global credit crisis was just beginning to unfold. Two Bear Stearns hedge funds had blown up, Germany had to bail out IKB Deutsche Industriebank, and the European Central Bank had to inject 95 billion Euros into the European banking system. Globally, banking was becoming increasingly risky, and no bank wanted to appear to be the next to face difficulty. For the USD LIBOR Contributing Panel banks, this was a problem. The BBA published the rates reported by each member of the Contributing Panel. If a Contributing Panel bank admitted that its peers were charging it heightened rates for interbank loans, this would signal to the market that the financial institution was perceived to be risky. In the worst case, fears could snowball and create a run on the bank. Therefore, Defendants had a motive to, and did in fact, falsify the rates that they submitted to give the appearance that their funding costs were lower than they actually were, and to give the appearance that Defendants remained strong despite the deteriorating economic environment.

41. The business press also focused on high USD LIBOR submissions as a sign of distress at submitting banks. For example, in early September 2007, Barclays reported higher USD LIBOR rates than their peers, a Bloomberg article entitled “Barclays Takes a Money-Market Beating” questioned “So what the hell is happening at Barclays and its Barclays Capital securities unit that is prompting its peers to charge it premium interest in the money market?” Other newspapers, including the U.K. Financial Times and The Standard ran similar articles.

42. Citibank analysts also acknowledged that the Contributing Panel had a motive to misrepresent USD LIBOR quotes.

[T]he most obvious explanation for LIBOR being set so low is the prevailing fear of being perceived as a weak hand in this fragile market environment. If a bank is not held to transact at its posted LIBOR level, there is little incentive for it to post a rate that is more reflective of real lending levels, let alone one higher than its competitors. Because all LIBOR postings are publicly disclosed, any bank posting a high LIBOR level runs the risk of being perceived as needing funding. With markets in such a fragile state, this kind of perception could have dangerous consequences.<sup>4</sup>

43. Additionally, at least some Defendants had a substantial economic incentive to try to push the aggregate reported USD LIBOR rate lower. For example, in the Form 10-K Annual Report for the Year ending December 31, 2007 that Defendant Citibank filed with the Securities and Exchange Commission (“SEC”) in early 2008, Citibank calculated that it would profit between \$540 and \$837 million from a 100 basis point (i.e., 1%) decrease in interest rates. Similarly, in its 2007 10-K, Defendant Bank of America estimated that a 100 basis point drop would yield a profit on its net interest rate exposure of more than \$800 million. A recent paper by UCLA economics professor Connan Snider and University of Minnesota economics professor Thomas Youle also concludes that bank portfolio exposure to LIBOR – the most

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<sup>4</sup> Peng, et al., “Is LIBOR Broken?,” *supra*.

popular measure of interest rates in swaps and other derivatives – is a “source of misreporting incentive.”<sup>5</sup> Defendants therefore had both reputational and financial motive to manipulate USD LIBOR.

44. Numerous sources of corroborating evidence confirm that Defendants did in fact manipulate USD LIBOR rates during the Class Period:

- An analysis by the Federal Reserve Bank of New York (“New York Fed”) between reported USD LIBOR rates and actual rates paid for funding under the Federal Reserve’s Term Auction Facility suggested that USD LIBOR rates were being underreported;
- Contacts at the Defendant Banks admitted to the New York Fed that USD LIBOR rates were being underreported;
- A New York Fed analysis of USD LIBOR spikes during periods of media scrutiny found that the spikes likely were reversions to actual borrowing rates, demonstrating that the surrounding rates were artificially depressed and did not reflect actual borrowing rates;
- Certain Defendants, or their employees, have admitted that rates were being manipulated;
- Deviations between rates reported by the Defendant banks and rates charged in the marketplace for credit default swaps on Defendant banks confirm that rates were being underreported;

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<sup>5</sup> See C. Snider and T. Youle, *Does the LIBOR reflect banks’ borrowing costs?*, April 2, 2010, available at [www.ssrn.com](http://www.ssrn.com).

- Intraday analysis of submissions suggests that USD LIBOR rates were being manipulated by underreporting; and
- Deviations between USD LIBOR rates and other rates with which they typically correlated, such as Federal Reserve Eurodollar Deposit Rates and Overnight Index Swaps further demonstrate that USD LIBOR rates were being manipulated.

#### New York Federal Reserve Analysis

45. On April 12, 2008, the New York Fed Federal Reserve Bank of New York noted in an internal report that the USD LIBOR, a rate reflecting the representations of the Contributing Panel banks rather than actual transacted rates, was significantly lower than the rate that banks had bid to access USD funds in the Federal Reserve's Term Auction Facility ("TAF"), a true auction for actual funding. According to the New York Fed, this raised "questions over the accuracy of the BBAs [USD] LIBOR fixing rate."<sup>6</sup>

46. The divergence between the actual transactions banks were willing to pay to access TAF funds and the reported USD LIBOR rates reached as much as 30 basis points by April 2008, "similar to that observed during prior periods of heightened market stress, most notably in August and early December 2007." The New York Fed acknowledged that sources within the Defendant banks had admitted to the New York Fed that the divergence was caused by false reporting to BBA:

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<sup>6</sup> Federal Reserve Bank of New York, *MarketSOURCE: Weekly Market Review*, April 11, 2008, available at: [http://www.newyorkfed.org/newsevents/news/markets/2012/libor/April\\_11\\_2008\\_Internal\\_FRBNY\\_Weekly\\_Market\\_Review.pdf](http://www.newyorkfed.org/newsevents/news/markets/2012/libor/April_11_2008_Internal_FRBNY_Weekly_Market_Review.pdf). This report, circulated to Federal Reserve officials – on information and belief including New York Fed Director Jamie Dimon, also Chief Executive Officer of Defendant JPMorgan Chase – was made public as part of a recent inquiry by the United States House of Representatives.

Our contacts at LIBOR contributing banks have indicated a tendency to under-report actual borrowing costs when reporting to the BBA in order to limit the potential for speculation about the institutions' liquidity problems.<sup>7</sup>

47. In a May 6, 2008 presentation that the New York Fed made to officials at the United States Department Treasury, the New York Fed again acknowledged that there were suggestions that the Contributing Panel banks were “actually misquoting LIBOR” and that the misquoting may have been spurred by the Contributing Panel banks' economic “incentive to avoid signaling funding changes.”<sup>8</sup>

48. In another internal report dated May 20, 2008, the New York Fed stated that the unmonitored quoting mechanism employed in calculating USD LIBOR “may lead to some deliberate misreporting designed to avoid the stigma of revealing high funding costs” by Contributing Panel banks.<sup>9</sup> The report noted as evidence of manipulation that there were momentary lapses in the depression of USD LIBOR rates that occurred when LIBOR credibility questions surfaced in the business press:

Additionally, around days on which the BBA's efforts to address LIBOR have received media attention, there have been fairly dramatic increases in the LIBOR fixings. For example, in the two days surrounding the WSJ's April 16 article, 3-month LIBOR increased 17 bps, which was the largest two-day increase in the rate since August. Earlier this week, as the integrity of LIBOR again received attention, 1-year LIBOR increased 21 bps, and OIS and fed funds-LIBOR basis

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<sup>7</sup> *Id.*

<sup>8</sup> Presentation slides available at [http://www.newyorkfed.org/newsevents/news/markets/2012/libor/May\\_6\\_2008\\_Slide\\_Deck\\_of\\_Presentation\\_to\\_Treasury.pdf](http://www.newyorkfed.org/newsevents/news/markets/2012/libor/May_6_2008_Slide_Deck_of_Presentation_to_Treasury.pdf).

<sup>9</sup> “MarketSOURCE In-Depth Report: Recent Concerns about LIBOR Credibility,” May 20, 2008, now available at [http://www.newyorkfed.org/newsevents/news/markets/2012/libor/MarketSource\\_Report\\_May202008.pdf](http://www.newyorkfed.org/newsevents/news/markets/2012/libor/MarketSource_Report_May202008.pdf).

swaps suggest that a large portion of this rise was not due to a re-pricing of policy expectations.<sup>10</sup>

Thus, Defendants' USD LIBOR reporting was more honest in those brief periods when they knew that dishonesty was likely to be exposed by harsh media scrutiny.

49. In a confidential presentation that the New York Fed made to the United States Inter-Agency Financial Markets Working Group, the New York Fed cited additional evidence of malfeasance: reports from brokers that Contributing Panel banks were bidding in the swap market above USD LIBOR quotes.<sup>11</sup> In other words, those banks were seeking interbank funding at rates *higher* than their purported interbank funding costs that they reported to the BBA.

#### Admissions By Defendants And Their Employees

50. Barclays has admitted that, at least between September 2007 and April 2008, it consistently submitted false LIBOR reports to the BBA. Specifically, as Barclays recently admitted, Barclays "managers gave instructions to Barclays [USD LIBOR] submitters to lower their LIBOR submissions....[T]he intent was to protect Barclays from the unfounded negative perceptions by bringing Barclays LIBORs closer to the pack." Barclays also stated its belief that "other banks were making LIBOR submissions that were too low and did not reflect market conditions," as evidenced by "Barclays observations that other banks were making submissions which were lower than levels at which they appeared to be undertaking transactions" in actual

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<sup>10</sup> *Id.*

<sup>11</sup> Slide presentation available at [http://www.newyorkfed.org/newsevents/news/markets/2012/libor/June\\_5\\_2008\\_presentation\\_to\\_IFMGM.pdf](http://www.newyorkfed.org/newsevents/news/markets/2012/libor/June_5_2008_presentation_to_IFMGM.pdf).

interbank funding markets.<sup>12</sup>

51. Barclays further admitted artificially reducing its USD LIBOR submissions in the Fall of 2008 based upon communications with the Bank of England. While Barclays' CEO did not believe that the communications were intended to pressure Barclays to misrepresent its funding rates to the BBA, another senior Barclays executive erroneously believed that was the message that the Bank of England was conveying, and accordingly manipulated Barclays' LIBOR quotes to be substantially lower than its actual funding cost.<sup>13</sup>

52. Similarly, a report that Citibank distributed to some of its brokerage clients conceded that "LIBOR may understate actual interbank lending costs by 20-30bp....The current liquidity crisis has created a situation where LIBOR at times no longer represents the level at which banks extend loans to each other." As a result, the report concluded that "[s]omething is rotten in the state of [LIBOR]" (brackets in original) and cited as evidence the following factors: (1) Federal Reserve TAF auction rates were higher than USD LIBOR; (2) deviations between USD LIBOR and Fed Eurodollar rates; (3) anecdotal reports that interbank loans were occurring at "significant yield premium" to reported USD LIBOR; and (4) deviations in cross-currency basis swap levels.

53. Peter Hahn, a finance professor at London's Cass Business School and a former managing director at Citigroup, admitted that "Libor has always been a lie, because it represents what banks would pay for funds rather than what they are actually paying....People who have an

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<sup>12</sup> See "Supplementary information regarding Barclays settlement with the Authorities in respect of their investigations into the submission of various interbank offered rates," available in the Barclays News section at <http://group.barclays.com>.

<sup>13</sup> *Id.*

incentive to make money from mispriced markets are able to misprice those markets, and that is a serious control problem.”<sup>14</sup>

#### Credit Default Swaps

54. The significant variance between Defendants’ USD LIBOR quotes and the actual cost at the time of credit default swaps (“CDS”) on Defendants’ debt demonstrates that Defendants’ quotes underreported their cost of borrowing during the Class Period. A CDS is a common form of credit derivatives that operates like insurance. It is an agreement by which one party, the protection buyer, seeks financial protection in the event of a default on an underlying credit instrument such as a bond or note, in exchange for a series of payments to the protection seller, called CDS “fees” or “spreads,” that operate similarly to premiums on insurance policies. In exchange for these payments, the CDS protection seller is required to make payment if the underlying credit instrument experiences an adverse credit event.

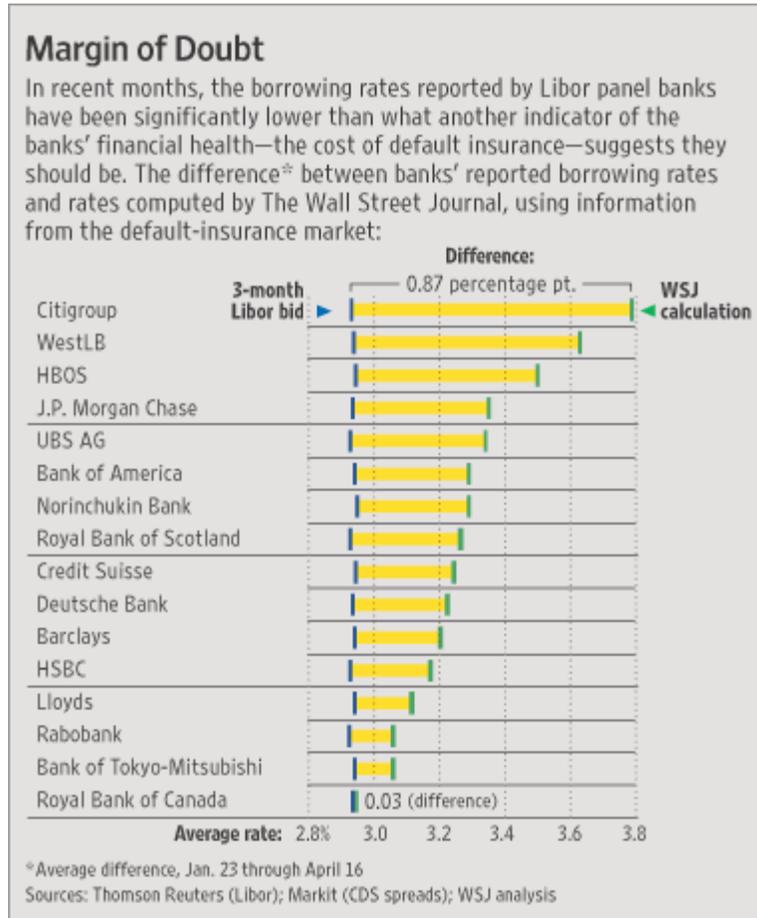
55. The CDS spread serves as a measure of the perceived risk of default by the entity issuing the underlying bond or receiving the underlying loan—the greater the risk of default the underlying bond or loan bears, the greater the CDS spread. Historically, “[t]he cost of bank default insurance has generally been positively correlated with LIBOR. That is, in times when banks were thought to be healthy, both the cost of bank insurance and LIBOR decreased or remained low, but when banks were thought to be in poor condition, both increased.”<sup>15</sup>

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<sup>14</sup> See <http://www.bloomberg.com/news/2012-02-21/ubs-turning-whistleblower-in-libor-probe-pressures-rivals.html>.

<sup>15</sup> Justin Wong, “LIBOR Left in Limbo; A Call for More Reform,” 13 *North Carolina Banking Institute* 365, 371 (2009) (footnotes omitted).

56. However, as reported in a *Wall St. Journal* article, during the Class Period, the cost of Defendants' CDS rose substantially more than their USD LIBOR quotes would imply, even though the two series were historically correlated:



Source: C. Mollenkamp and M. Whitehouse, “Study Casts Doubt on Key Rates—WSJ Analysis Suggests Banks May Have Reported Flawed Interest Rate Data For Libor,” *Wall St. Journal*, May 29, 2008.

57. The *Wall St. Journal* article reported the conclusion of a study it had commissioned and had reviewed by noted economists. The study indicated that numerous banks caused USD LIBOR, “which is supposed to reflect the average rate at which banks lend

to each other,” to “act as if the banking system was doing better than it was at critical junctures in the financial crisis.” The *Wall St. Journal* study found that beginning in January 2008, “the two measures began to diverge, with reported LIBOR rates failing to reflect rising default-insurance costs.” The study posited that that a possible explanation for the wide deviations from historical correlations was “that banks understated their borrowing rates.”

58. According to the May 29, 2008 article, three independent academics reviewed the *Wall St. Journal*-comissioned study: Stanford University finance professor Darrell Duffie, London Business School finance professor Mikhail Chernov, and Columbia University statistics professor David Juran. All three found the study’s approach and methodology to be sound.

59. The study also found suspicious the fact that certain of the more distressed banks that were considered to be dangerous default risks as measured by CDS spreads reported the same USD LIBOR quotes as less distressed banks. For example, on the afternoon of March 10, 2008, CDS rates for Defendant WestLB implied a likelihood of default *twice* that of Credit Suisse, yet the next morning the two banks submitted identical USD LIBOR quotes.

60. Additionally, after comparing the banks’ USD LIBOR quotes to their actual costs of borrowing in the commercial-paper market, the *Wall St. Journal* reported serious discrepancies indicating that the banks’ actual costs of borrowing was higher than they were telling BBA, further evidencing fraud. For example, in mid-April 2008, UBS paid 2.85% to borrow dollars for three months, but on April 16, 2008, the bank quoted a borrowing cost of 2.73% to the BBA.

61. The subsequent study by Snider and Youle cited in Paragraph 43 above confirms the findings of the *Wall St. Journal*, concluding that discrepancies between CDS rates and USD LIBOR rates suggest that USD LIBOR rates had been tampered. For example, Snider and

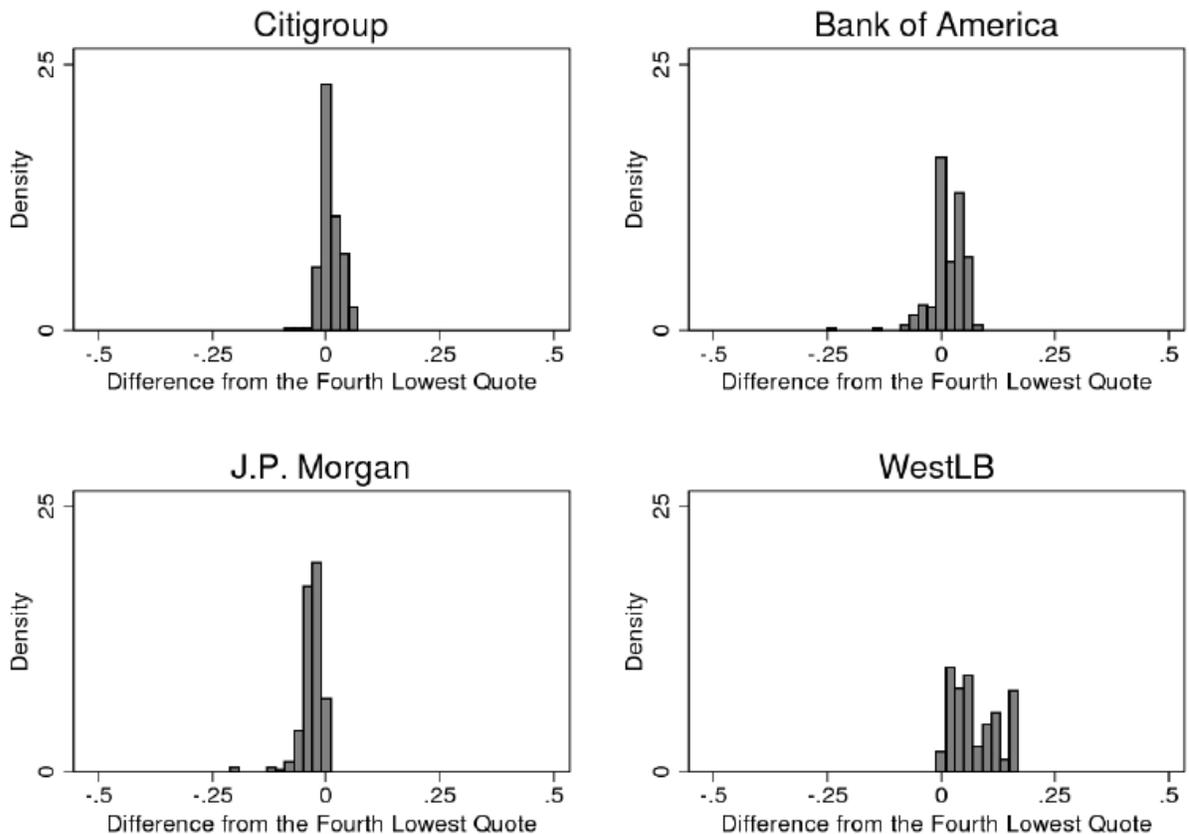
Youle note that Citigroup's quote was often "significantly below its CDS spread," implying "there were interbank lenders willing to lend to Citigroup at rates which, after purchasing credit protection, would earn them a guaranteed 5 percent loss." That implication would contravene basic rules of economics and finance; the only rational explanation was that Citibank underreported its borrowing costs to the BBA.

Intraday bunching of USD LIBOR quotes

62. During the Class Period, the rates reported by certain Defendants—in particular, Citibank, Bank of America, and JPMorgan Chase—also demonstrated suspicious "bunching" around the fourth lowest quote submitted by the 16 banks to the BBA. Indeed, Citibank's and Bank of America's quotes often tended to be identical to the fourth-lowest quote for the day.

63. Because the USD LIBOR calculation involved excluding the lowest (and highest) four reported rates every day, bunching around the fourth-lowest rate suggests Defendants collectively depressed USD LIBOR by reporting the lowest possible rates that would not be excluded from the calculation of USD LIBOR on a given day.

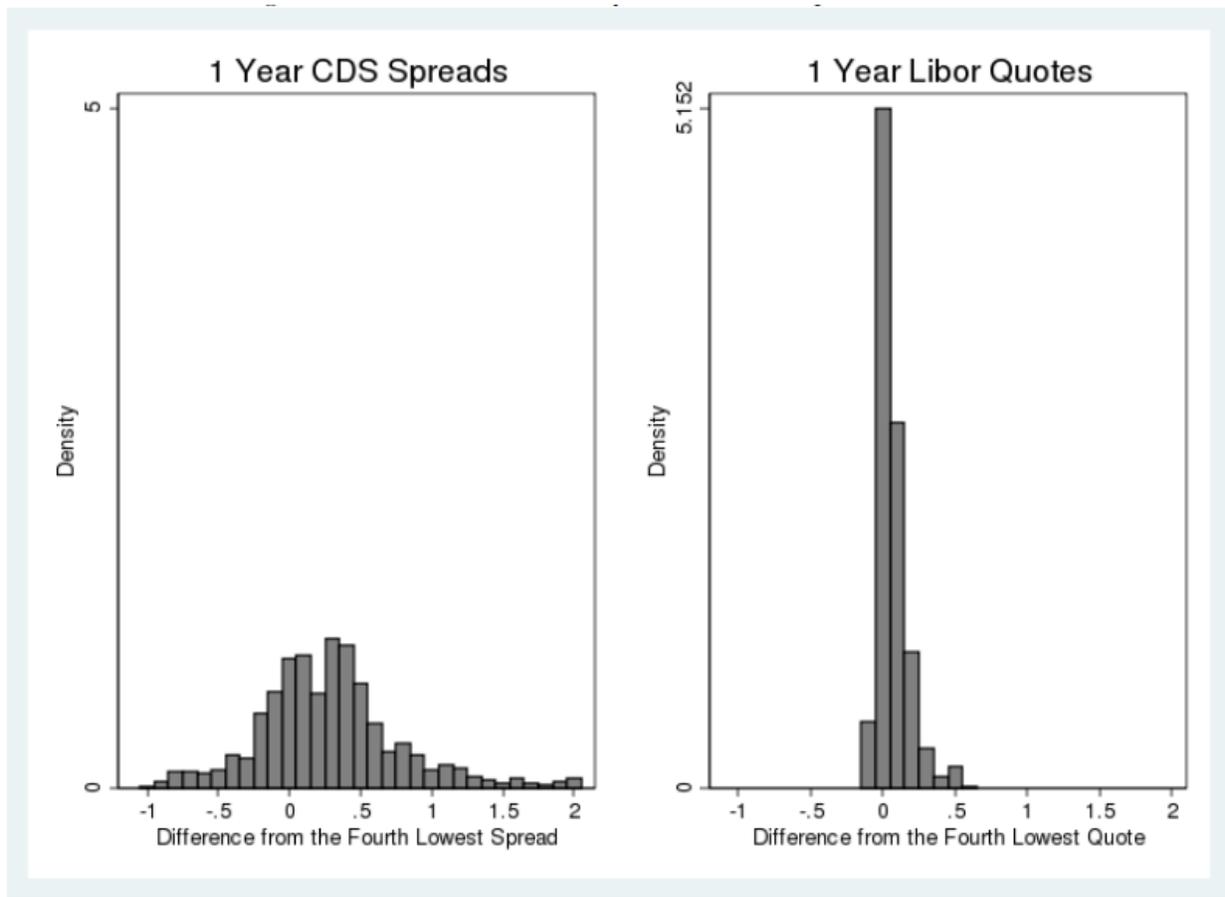
64. The following charts, generated by Snider and Youle, show the frequency with which the USD LIBOR quotes submitted by Defendants Citigroup, Bank of America, and JPMorgan Chase fell within a given percentage rate from the fourth-lowest quote. A negative difference means the reporting bank was below the fourth-lowest quote, and therefore its rate was not included in the daily USD LIBOR calculation, while zero difference means that the bank reported the fourth-lowest quote on a given day (either by itself or tied with other reporting banks, in which case one of the tied quotes was selected at random to be included, and the other excluded):



65. According to Snider and Youle, the fact that observed bunching occurred around the pivotal fourth-lowest reported rate reflects the reporting banks' intention to ensure that the lowest possible borrowing rates were included in the calculation of USD LIBOR (which includes only the fifth lowest through the twelfth-lowest quotes).

66. In other words, banks that bunched their quotes around the fourth-lowest submission helped ensure the maximum downward manipulation of the resulting rate. Further demonstrating the aberrant nature of the observed bunching around the fourth-lowest quote, Snider and Youle noted "the intraday distribution of other measures of bank borrowing costs do not exhibit this bunching pattern."

67. For example, Snider and Youle found that the “bunching” phenomenon was not apparent in CDS spreads for the same banks. They concluded, “If banks were truthfully quoting their costs . . . we would expect these distributions to be similar.”



Suspicious deviations between LIBOR and other historically-correlated spreads

68. Defendants’ manipulation of USD LIBOR rates during the Class Period is also evident from the sudden and significant Class Period deviations between USB LIBOR quotes and other credit market rates with which they were strongly correlated prior to the manipulation.

69. For example, prior to the Class Period, both Defendants’ individual USD LIBOR quotes and the USD LIBOR fix strongly correlated with the Federal Reserve Eurodollar Deposit Rate. This makes sense. The Federal Reserve Eurodollar Deposit Rate, like LIBOR, is

supposed to measure the rates at which big banks lend U.S. dollars to one another. The Federal Reserve obtains its data from Bloomberg and ICAP, a large Eurodollar broker-dealer in London, that surveys its client banks each morning.

70. Since both USD LIBOR and the Federal Reserve Eurodollar Deposit Rate measure the interbank lending cost of large banks, important market and financial fundamentals, such as day-to-day changes in monetary policy, market risk and interest rates, as well as risk factors facing the banks generally should be reflected similarly on both variables, and therefore should not affect the Spread.

71. Between January 3, 2006 and August 7, 2007, the USD LIBOR/Federal Reserve Eurodollar Deposit Rate Spread (the "Spread") was generally flat or slightly positive. There were only 3 days in this period when the Spread was negative, and the magnitude of these negative observances were very small.

72. However, beginning around August 7, 2007, the Spread turned meaningfully negative, and remained so for most of the following year. Between August 31, 2007 and September 15, 2008, the Spread remained negative on 234 of the 255 days, or 91.7% of the days. The magnitude of the negative Spread averaged about -12 basis points. During this approximately one year period, the negative Spread exceeded -25 basis points on 18 days.

73. A big shock came just after Lehman Brothers filed for bankruptcy on September 15, 2008, leading to significantly increased concerns about the health of all global banks. These increased concerns were reflected in substantial increases in the Federal Reserve Eurodollar Deposit Rate. On September 15, 2008, the Federal Reserve Eurodollar Deposit Rate equaled 3.0%, increasing to 3.2%, 3.75%, and 5% on September 16, 17 and 18, respectively. By September 30, 2008, the Federal Reserve Eurodollar Deposit Rate doubled to 6%.

74. Absent manipulation, an equivalent rise would be expected in USD LIBOR rates. However, while USD LIBOR rates did increase, they did so at a significantly more muted pace, causing the negative Spread to double, then more than double again, over the next three days to -180 basis points. The Spread reached its widest point on September 30, 2008, but remained negative until May 2010.

75. Another suspicious indication that USD LIBOR was have been fixed during the Class Period is its observed deviation from the overnight-index swap (“OIS”) rate. In his academic article analyzing USD LIBOR data for the period of the second half of 2007 and 2008, Justin Wong observed that between 2001 and July 2007, when the global credit crisis began, the spread between LIBOR and the OIS rate “averaged eleven basis points.” By July 2008, on the other hand, that gap approached 100 basis points, a figure significantly higher than the spread from a year prior, and by October 2008, “it peaked at 366 basis points.” While the spread “receded somewhat in November 2008 to 209 basis points,” that was still “far above the pre-crisis level.”<sup>16</sup> The wide discrepancy between OIS and USD LIBOR provides further support that Defendants suppressed USD LIBOR by falsely underreporting their borrowing costs.

### **CLASS ACTION ALLEGATIONS**

76. Plaintiff brings this action as a class action pursuant to Federal Rule of Civil Procedure 23(a) and (b)(3) on behalf a Class of all banks, savings & loan institutions, and credit unions headquartered in the State of New York, or with the majority of their operations in the State of New York, that originated loans, purchased whole loans, or purchased interests in loans

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<sup>16</sup> Wong, “*LIBOR Left in Limbo; A Call for More Reform,*” *supra*.

with interest rates tied to USD LIBOR, which rates adjusted at any time between August 1, 2007 and May 31, 2010, both dates inclusive. Excluded from the Class are Defendants herein, and any businesses controlled or majority-owned by any Defendant or the officers and directors of any Defendant, the members of their immediate families and their legal representatives, heirs, successors or assigns.

77. The members of the Class are so numerous that joinder of all members is impracticable. Throughout the Class Period, there were several hundred banks, savings & loan institutions and credit unions headquartered or with the majority of their operations in the State of New York. Plaintiff is informed and believes, consistent with standard banking practices, that most of the banks, savings & loan institutions and credit unions offered or purchased loans with interest rates tied to USD LIBOR, and were therefore injured by Defendants' unlawful suppression of USD LIBOR rates. Potential class members can be readily ascertained from regulatory records, and may be notified of the pendency of this action by mail, using the form of notice similar to that customarily used in class actions.

78. Plaintiff's claims are typical of the claims of the members of the Class as all members of the Class are similarly affected by Defendants' wrongful conduct in violation of New York law that is complained of herein.

79. Plaintiff will fairly and adequately protect the interests of the members of the Class and has retained counsel competent and experienced in class litigation and knowledgeable about the financial services industry. Plaintiff has no interests antagonistic to or in conflict with those of the Class.

80. Common questions of law and fact exist as to all members of the Class and predominate over any questions solely affecting individual members of the Class. Among the questions of law and fact common to the Class are:

- whether each Defendant submitted false USD LIBOR quotes during the Class Period;
- whether Defendants intended to induce reliance upon any misrepresented quotes;
- whether it was foreseeable that misrepresentation of USD LIBOR quotes would reduce interest income, and therefore cause injury to, lenders that originated or purchased loans adjusted in reference to USD LIBOR rates; and
- the amount by which misrepresented USD LIBOR quotes artificially depressed the USD LIBOR fix during the Class Period.

81. A class action is superior to all other available methods for the fair and efficient adjudication of this controversy since joinder of all members is impracticable. Furthermore, as the damages suffered by individual Class members may be relatively small, the expense and burden of individual litigation make it impossible for members of the Class to individually redress the wrongs done to them. There will be no difficulty in the management of this action as a class action, and any individual issues related to the nature of each Class member's loans can be ascertained in the normal course of a claims process.

#### **EQUITABLE TOLLING AND FRAUDULENT CONCEALMENT**

82. Before UBS's March 15, 2011 announcement that it had been subpoenaed in connection with the U.S. government's investigation into possible USD LIBOR manipulation, Plaintiff had not discovered, and could not with reasonable diligence have discovered, that Defendants were engaging in fraudulent misconduct that caused USD LIBOR to be artificially depressed during the Class Period.

83. Moreover, though some market participants voiced concerns in early 2008 that USD LIBOR did not reflect banks' true borrowing costs, Defendants and the BBA downplayed those concerns through a campaign of media propaganda.

**A. Defendants' Unlawful Activities Were Inherently Self-Concealing.**

84. Defendants' misconduct was, by its very nature, self-concealing. Defendants could not expect to suppress USD LIBOR or hide their own fragility if the general public knew that they were reporting artificially depressed USD LIBOR quotes. Defendants' misrepresentations could only succeed by preventing the public from knowing what they were doing.

85. In addition, the facts surrounding Defendants' operations were internal to them. Their actual borrowing costs were not publicly disclosed, rendering it impossible to discern without internal documents and sophisticated expert analysis the full extent of their fraud.

86. Additionally, communications among employees of Defendants admitting fraudulent misrepresentation of USD LIBOR rates are only now starting to become available as the result of investigations by the United Kingdom's Financial Services Authority, the United States Department of Justice and Commodity Futures Trading Commission, the Canadian Competition Bureau, and corresponding regulatory bodies in Japan and Singapore.

87. As a result, no person of ordinary intelligence would have discovered, or with reasonable diligence could have discovered before March 15, 2011, facts substantiating an actionable claim against Defendants.

**B. The BBA and Defendants Effectively Negated Early 2008 Reports About LIBOR Inaccuracy**

88. In late 2007 and early 2008, sporadic concerns arose that the members of the LIBOR panel might be understating their true costs of borrowing, thus causing LIBOR to be set artificially low.

89. In response to those concerns, the BBA conducted an inquiry regarding LIBOR.

90. Notably, shortly after the BBA announced its investigation in April 2008, the LIBOR panel banks raised their reported rates, causing LIBOR to log its biggest increase since August 2007. Defendants thus falsely and misleadingly signaled that any improper reporting of false rates that may have previously occurred had ended.

91. Subsequently, the BBA falsely stated that LIBOR had not been manipulated, providing false assurance to Plaintiff and the Class that the concerns expressed by some market participants were unfounded.

92. Moreover, Defendants engaged in a media strategy that diffused the speculation that had arisen concerning LIBOR—and further concealed their unlawful conduct. On April 21, 2008, for instance, Dominic Konstam of Credit Suisse affirmatively stated the low LIBOR rates were attributable to the fact that U.S. banks, such as Citibank and JPMorgan, did not need interbank loans. In an April 28, 2008 interview with the Financial Times, Konstam continued to defend LIBOR's reliability, dismissing concerns as "confusion."

93. On May 16, 2008, in response to a media inquiry, JPMorgan misrepresented, "[t]he Libor interbank rate-setting process is not broken, and recent rate volatility can be blamed largely on reluctance among banks to lend to each other amid the current credit crunch." The same article quotes Colin Withers of Defendant Citibank assuring the public that LIBOR

remained reliable and emphasizing “the measures we are using are historic -- up to 30 to 40 years old.”<sup>17</sup>

94. Even in the main journalistic investigation into LIBOR manipulation, the May 2008 *Wall St. Journal* article, Defendants made affirmative representations designed to further conceal their wrongdoing. For instance, Citibank affirmatively claimed innocence and stated it continued to “submit [its] Libor rates at levels that accurately reflect [its] perception of the market.” HBOS similarly misrepresented that its LIBOR quotes constituted a “genuine and realistic” indication of borrowing costs.<sup>18</sup>

**CLAIMS FOR RELIEF**

**COUNT I: FRAUD**

**(Against All Defendants)**

95. Plaintiff re-alleges each and every allegation contained above as if fully set forth herein.

96. This Count is asserted against all Defendants under the common law tort of fraud. During the Class Period, Defendants each submitted materially false USD LIBOR quotes to the BBA, with the intent and understanding that those bids would become part of the USD LIBOR fix calculated by the BBA and widely disseminated to the financial services industry. Defendants’ false USD LIBOR submissions succeeded in artificially depressing the reported USD LIBOR fix throughout the Class Period.

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<sup>17</sup> K. Donovan, J. McGeever, et al., “*European, U.S. bankers work on Libor problems,*” reuters.com, available at <http://in.reuters.com/article/2008/05/16/markets-rates-bba-idINL162110020080516>.

<sup>18</sup> C. Mollenkamp & M. Whitehouse, “*Study Casts Doubt on Key Rate,*” *supra*.

97. Defendants each had actual knowledge of the falsity of their USD LIBOR quotes during the Class Period, because each knew that their USD LIBOR quotes were less than the actual rates at which they could borrow funds of a reasonable size in the interbank market, and were less than the rates at which Defendants actually borrowed funds in the interbank market. In the alternative, Defendants recklessly disregarded the falsity of their USD LIBOR quotes during the Class Period.

98. Defendants intended to induce reliance upon their misrepresentations. Indeed, the *only* reason that Defendants submitted USD LIBOR quotes to the BBA was for the inclusion of those quotes in the calculation of the BBA's daily USD LIBOR fix and dissemination of their individual quotes and the aggregated fix to financial markets. As participants in the financial services industry, Defendants each had actual knowledge of the commonly-known uses of USD LIBOR, including its use to set interest rates in residential in commercial mortgages. Indeed most transacted regularly in loans tied to USD LIBOR.

99. Plaintiff and the Class did in fact detrimentally rely upon Defendants' misrepresentations, by calculating interest due from borrowers based upon the fraudulently suppressed USD LIBOR rates and therefore collecting less interest than they would have received had Defendants submitted honest USD LIBOR quotes, and not caused USD LIBOR to be artificially suppressed. The reliance of Plaintiff and the Class upon the integrity of Defendants' USD LIBOR quotes was both justifiable and reasonable, in that it was consistent with the norms of the financial services industry throughout the Class Period and encouraged by Defendants and the BBA.

100. Plaintiff and the Class were injured as a result of Defendants' scheme because they were unable to collect the full measure of interest income to which they were entitled, and would have received but for Defendants' fraud.

101. The injuries sustained by Plaintiff and the Class were proximately caused by Defendants' misconduct. They were the foreseeable and direct result of Defendants' submissions of false USD LIBOR quotes to the BBA. Because of the mechanical nature of the BBA's calculation, Defendants' false submissions had to have an impact on USD LIBOR fixes during the Class Period, and had to affect loans tied to USD LIBOR rates. Defendants had actual knowledge of this connection, due to their own transactions in USD LIBOR-tied loans and their analyses of credit markets and financial services firms, and would certainly have understood that falsifying USD LIBOR quotes would impact adjustable rate loans issued by other lenders.

**COUNT II**  
**UNJUST ENRICHMENT/DISGORGEMENT**

**(Against All Defendants)**

102. Plaintiff repeats and re-allege each and every allegation contained in the foregoing paragraphs as if fully set forth herein.

103. It would be inequitable for Defendants to be allowed to retain the benefits which Defendants obtained from their fraudulent misrepresentations and the resulting suppression of USD LIBOR, at the expense of Plaintiff and members of the Class.

104. Plaintiff and members of the Class are entitled to the establishment of a constructive trust upon the benefits to Defendants from their unjust enrichment and inequitable conduct.

105. Alternatively or additionally, each Defendant should pay restitution of its own unjust enrichment to Plaintiff and members of the Class.

**PRAYER FOR RELIEF**

**WHEREFORE**, Plaintiff demands judgment against Defendants as follows:

A. Determining that the instant action may be maintained as a class action under Rule 23 of the Federal Rules of Civil Procedure, and certifying the Class described herein;

B. Certifying Plaintiff as the Class representative and certifying Plaintiff's Counsel, Pomerantz Grossman Hufford Dahlstrom & Gross LLP, as Class Counsel;

C. Awarding compensatory damages in favor of Plaintiff and the other class members against all Defendants, jointly and severally, for all damages sustained as a result of Defendants' wrongdoing, in an amount to be proven at trial, including interest thereon;

D. Awarding Plaintiff and the other members of the Class punitive damages of sufficient magnitude to discourage Defendant banks from future misconduct;

E. Awarding prejudgment and post-judgment interest, as well as reasonable attorneys' fees, expert fees and other costs;

F. Granting an equitable trust over, or disgorgement of, amounts by which Defendants were unjustly enriched by their fraud at the expense of Plaintiff and the Class; and

G. Awarding such other equitable, injunctive or other relief as this Court may deem just and proper.

**DEMAND FOR TRIAL BY JURY**

Pursuant to Rule 38(b) of the Federal Rules of Civil Procedure, Plaintiff hereby demands trial by jury of all issues that may be so tried.

Dated: July 25, 2012

Respectfully Submitted,

**POMERANTZ HAUDEK  
GROSSMAN & GROSS LLP**



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